

news from CUASA

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Editor: Jon Alexander

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ONTARIO FORMULA GRANTS

BY OCUFA

On February 9, 1984, the Minister of Colleges and Universities announced that she has accepted OCUA's advice contained in Advisory Memorandum 83-IX, "The Allocation of Government's Operating Support for the University System in 1984-85". This infoletter is a summary of that advice.

On December 16, 1983, the Minister announced that a maximum of \$1,185.5 million in operating grants will be made available for the university system for 1984-85, an increase of 6.5% over 1983-84 when last year's \$12 million special grant is not included in the base, or an increase of 5.3% over 1983-84 when the special grant is included. Of this amount, \$5.1 million will be retained by MCU for line budget items, leaving \$1,176.4 million for distribution as formula and extra-formula grants.

EXTRA-FORMULA GRANTS

1. Differentiation Grants: \$1.5 million

Differentiation grants were introduced for the 1981-82 year. OCUA considers a differentiation grant as one "intended to assist institutions which accept a clearly differentiated role, demonstrate their intention to pursue their academic strengths efficiently and effectively, and require special funding to do so."

Trent University continues to be the only recipient of this grant for the fourth year in a row. OCUA states "[o]ver the past three years, Trent has been awarded differentiation grants: in recognition of its continued efforts to solidify its differentiated role as the only institution in the Ontario university system engaged almost exclusively in undergraduate Arts and Science education; in approval of its realignment of its limited graduate offerings to complement its academic strengths; and in acknowledgement of its improved management of resources and expenditures." OCUA goes on to say that the steps that Trent has taken in the last year "continues to meet with Council's approval". Accordingly, Trent will receive a \$1.5 million differentiation grant for 1984-85.

2. Northern Ontario Grants: \$5.176 million

OCUA has recommended for a number of years that Northern Ontario universities be given financial assistance in recognition of the fiscal problems associated with providing post-secondary education in the region.

In 1980, OCUA advised that a review of these grants be undertaken. However, each year since then the future of the university system in Northeastern Ontario has been in question. Until the structure of this part of the system has been determined, OCUA feels that it would be inappropriate to conduct such a review.

Consequently, the grants are calculated as before, in accordance with a "mini-formula" based upon the prior year's Basic Operating Income. The grants for 1984-85 will be as follows:

Lakehead	\$2,233,000
Laurentian	2,158,000
Algoma	191,000
Laurentian (Algoma)	29,000
Nipissing	404,000
Laurentian (Nipissing)	45,000
Hearst	101,000
Laurentian (Hearst)	15,000

3. Bilingualism Grants: \$13.814 million

Bilingualism grants are made available to cover the incremental costs of bilingual programs. The distribution of these grants this year is based on a new study of costs associated with bilingualism activities in 1981-82, escalated by the increases in operating grants for the subsequent years. The grants for 1984-85 will be as follows:

Ottawa	\$9,904,000
Laurentian	2,015,000
Glendon	832,000
Hearst	106,000
Sudbury	129,000
St. Paul	828,000



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4. Bar Admission Course: \$727,000

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5. Final Enrolment Adjustment and Provision for Minimum 5% Increase: \$2.253 million

This year, in addition to allowing for any enrolment adjustments, OCUA was instructed to ensure that no institution receive an operating grant increase of less than 5%, basically to align the grant increases with the new restraint law. OCUA has recommended that \$1.055 million be reserved for final enrolment adjustments, and that \$1.198 million be reserved for special grants to ensure a minimum 5% increase. On the attached table, these funds are not separated.

After deducting the extra-formula grants and enrolment adjustments amounts listed above, \$1,156.930 million remains available for distribution by formula grants.

As stated in infoletter #56, the distribution of the operating grants this year is to be based on two-thirds according to the current formula and one-third according to the new formula. OCUA accomplished this by calculating the distribution of the \$1,156.930 million twice, once by the current formula and once by the new formula. The resulting figures from each calculation were then multiplied by the respective weights (two-thirds and one-third), and finally added together. The final distribution values are listed by institution on the attached table.

BOVEY COMMISSION

COMMISSION STAFF APPOINTED

The Bovey Commission is to have as its Executive Director Dr. W.M. Sibley. Dr. Sibley, a former Vice-President at the University of Manitoba, was most recently Chair of the Saskatchewan Universities Commission. He gave a paper at the Council of Ministries of Education, Canada, conference of October, 1982, on the role of intermediary bodies (OCUA etc.) in post-secondary education. (Available in your faculty association office.) Appointed to the research end of the Commission is Derek Jamieson, an institutional planner at Guelph. It will be recalled that at Guelph the so-called Houston Plan for institutional decision-making has been put into place.

A PLACE TO HANG A HAT

The Commission's official name is: The Commission on the Future Development of the Universities of Ontario. It now has an office and a telephone number:

101 Bloor Street West
TORONTO, Ontario
M5J 1P8
(416) 965-8551

COMING TO TERMS WITH THE TASK

The Commission now has official terms of reference. As predicted by various observers, the terms of reference contain few surprises. The Minister's speech of December 15th has been translated into officialese almost directly. Particular stress has been laid on the limit to funding. In the preamble to the denoted terms, the order in council states that "the task of the Commission will be to present to government a plan of action to better enable the universities of Ontario to adjust to changing social and economic conditions". And later: "...annual increases to the real public resources provided to the universities will reflect ... the government's policy of fiscal restraint and prudent management of public funds".

Prominent among the terms is one perhaps overlooked in the Minister's speech: "consideration of the technological advances in the delivery of university education to geographically remote areas as well as the cost effectiveness that such technology may bring". The full text of the terms of reference is available in your faculty association office, and will appear in the next issue of the OCUGA Forum.

THE COMMISSION INFORMS...

March 8th, OCUGA received an information kit on the work of the Commission. It contains the Order in Council and Terms of Reference for the Commission, a brief summary of the Commissioners' plan of their actions, and information on the Commissioners and staff. The Commission says it intends, as warranted, to issue news releases from time to time "to keep all interested individuals and groups and the news and electronic media representatives concerned with education aware of developments." The information kit is being supplied to faculty associations by OCUGA.

PLAN OF ACTION...

A Commission discussion paper identifying issues and alternatives related to possible future arrangements of the universities in Ontario will be out in mid-June. The Commission will invite reactions, suggestions, and briefs from all segments of the university community, from organizations, and from the general public. It is understood that the Commission would like briefs in by August 20th.

In September the Commission will hold public hearings in every Ontario centre where there is a university or universities. The Commissioners intend to study reactions and produce their final report for delivery to the Minister by November 15th.

ORDER IN COUNCIL...

The Commission was set up by an Order in Council dated January 20th, 1984. The Order in Council states directly that: "AND WHEREAS it is expedient to establish an advisory committee... to advise the Minister... on the development of a specific operational plan to effect changes in the university system in Ontario; THEREFORE..." and it goes on to establish the Commission with the already published terms of reference.

The Commission is empowered to incur "expenses as may be necessary". It is understood that there will be money available for research into a variety of topics. Likely research may include access, research overheads, faculty demography, and so on.

THE COMMISSIONERS' PERSPECTIVE...

In the information kit of the Commission there is a statement from the Commissioners placing their mandate "in perspective." They say that they have been asked to address and develop a plan of action for:

1. The appropriate future differentiations among Ontario universities.
2. The appropriate scope of accessibility for undergraduate and graduate students to Ontario universities and to particular professional programs within the universities.
3. The appropriate form of allocation of public resources, operating and capital, among Ontario universities to ensure their autonomy, integrity, accountability, vitality and excellence, and the relation of public funding to other sources of support.
4. The appropriate mechanisms for the regulation, coordination, and provision of advice to the Government of Ontario regarding universities, and classification of the role of the Ontario Council on University Affairs.

Whether significance should be attached to this particular selection from the lengthier terms of reference remains an open question until the discussion paper surfaces.

HARASSMENT OF FACULTY MEMBERS BY RCMP

BY CAUT

CAUT has known for some time that the Canadian government monitors and controls access to security-classified equipment and materials by visitors to Canada from Eastern Europe, the Soviet Union, Albania, North Korea and Vietnam. The federal Interdepartmental Visits Panel approves visas for academic and business visitors from the proscribed countries and seeks the prior co-operation of host institutions (including universities) in ensuring that such visitors do not have unauthorized access to security-classified information technology.

The Academic Freedom and Tenure Committee has, however, recently learned that members of a local RCMP detachment have disturbed faculty members by unnecessary and harassing interrogations during visits of Russian colleagues to their university. The Committee is anxious to learn of similar incidents elsewhere in the country. If you are aware of occasions when members of your association have been intimidated or annoyed by the attention of police officers during the course of visits to your campus by foreign scholars it would be appreciated if you would provide as much information as possible. It would be useful to be able to use the names of faculty members who have had contacts of the sort described above with the RCMP or with other police forces. They would not, of course, be identified to the police without their permission.

It should be noted that because of this particular distribution method, there are four different BIU values as follows: based on the current formula, the undergraduate BIU is \$4009 and the graduate BIU is \$3908; based on the new formula, the base BIU is \$3034 and the moving average BIU is \$949. Note that in the new formula there is no distinction between graduate and undergraduate BIUs.

TABLE 11

DISTRIBUTION OF GRANTS GENERATED BY RECOMMENDATIONS IN ADVISORY MEMORANDUM 83-IX								
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1984-85 RECOMMENDATIONS								
	FORMULA GRANTS	NORTHERN ONTARIO GRANTS	BILIN-GUALISM GRANTS	DIFFEREN-TIATION GRANTS	SPECIAL GRANTS & FINAL ENROLMENT ADJUSTMENT	TOTAL GRANTS RECOMMENDED	1983-84 TOTAL GRANTS	% CHANGE
BROCK	21,563					21,563	19,576	10.2
CARLETON	57,013					57,013	53,857	5.9
GUELPH	69,820					69,820	65,913	5.9
LAKEHEAD	18,141	2,233				20,374	18,823	8.2
LAURENTIAN	17,094	2,158	2,144			21,396	19,553	9.4
ALGOMA	1,296	191				1,487	1,362	9.2
LAURENTIAN (ALGOMA)	270	29				299	223	34.1
NIPISSING	3,092	404				3,496	3,096	12.9
LAURENTIAN (NIPISSING)	425	45				470	340	38.2
HEARST	324	101	106			531	483	10.0
LAURENTIAN (HEARST)	144	15				159	88	80.7
McMASTER	76,434					76,434	72,304	5.7
OTTAWA	88,067		10,732		243	99,042	91,321	8.5
QUEEN'S	80,083					80,083	76,054	5.3
TORONTO	255,849				596	256,445	244,233	5.0
TRENT	11,634			1,500		13,134	12,247	7.2
WATERLOO	89,371					89,371	84,609	5.6
WESTERN	120,253					120,253	114,004	5.5
LAURIER	22,911					22,911	21,489	6.6
WINDSOR	49,942					49,942	46,955	6.4
YORK	99,497		832			100,329	90,741	10.6
OISE	15,932				90	16,022	15,259	5.0
RYERSON	50,444				244	50,688	48,274	5.0
OCA	7,217				22	7,239	6,895	5.0
DOMINICAN	114				3	117	111	5.6
TOTAL	1,156,930	5,176	13,814	1,500	1,198	1,178,618	1,107,810	6.4
BAR ADMISSION					727			
FINAL ENROLMENT ADJUSTMENT					1,055			

- NOTES: 1. Dominican College receives 50% funding. The theology schools receiving 100% funding are included with the parent institution.
2. Bilingualism grants for affiliated institutions are included with the parent institutions.
3. Special grants include the grants required to increase institutions' formula grants by 5% over the previous year and the grant-in-aid for the Bar Admission Course.

SOME SECRETS OF THE CUASA OFFICE

When did you last visit the CUASA Office? When did you first visit the CUASA Office? Have you ever visited it, or even know where to find it? Depending upon your answer, you may very well not know what is in the CUASA office, besides Pat Finn. There is in fact a whole wealth of material that could prove potentially useful to any one of us at any time, be it an emergency situation, planning for the future, or just for general information.

How often do you need to know something about Carleton, but find that your copy of whatever it is has gone missing, or you remember that you never did receive that particular number? The CUASA office can help you out with the university calendars, Research and Studies, the university budgets (how much did we spend on...), the Data Book, containing student, personnel and financial statistics, reports from the Office of Planning, Analysis and Statistics (OPAS) on items such as enrolment and graduation figures, and grade distribution figures - have you been marking your students too low? There is information on employee benefits, the university benefits survey (teeth OK everyone?), and, for those not perhaps in the first flush of youth, data on early retirement, reduced and shared workload, re-training, transfers and exchanges, and, for life's golden years, pensions.

To move to a wider perspective there are various publications of the Ontario Ministry of Colleges and Universities, such as statistical summaries, and for those desirous of knowing just how it works, the Ontario operating formula manual. There is Horizons, a guide to post secondary education in Ontario, or where to go to study what, and a Resource handbook on manpower flexibility options in Ontario universities, assuming Ontario is left with any universities, manpower, options or flexibility! And if you want to know what percentage of the jackpot goes where, you can check the Ontario budget, and a report of the Task Force on Federal-Provincial Fiscal Arrangements.

Of course the CUASA office contains a large quantity of CUASA documents, such as association files since its inception, the collective agreement through the years, minutes of the Council meetings and all committees (Steering, Finance, Grievance, etc.), News from CUASA, and minutes of the JCAA. Relive those early days of collective bargaining when we struggled to bring order out of chaos. Also on the union front there are copies of the CUPE The Facts, and a multiplicity of material from CAUT, such as the Bulletin, Handbook, Table Talk and Rights Reporter, plus the regularly updated Collective Bargaining Information Service, and Academic Arbitration Service, aimed at providing guidance if needed as contract renewal time draws near, or when disputes arise. Naturally we would not be seen dead without the OCUFA Newsletter, and Economic Benefits Manual.

For those who may have an interest on a still wider scale, there are various texts on labour relations law, and collective bargaining; Commerce Clearing House (CCH) looseleaf publications such as the Canadian Labour Law Reports, and Employment Benefits and Pensions Guide. There are contracts from other Canadian universities, useful for comparison, especially for controversial issues or items not addressed in our collective agreement; Contract clauses, a monthly guide on contract language (keep it clean please!) from a union point of view, arbitration briefs from other universities, and Labour Arbitration News. Finally, from over the 49th parallel and over the international date line, some issues of the American Association of University Professors Bulletin and Vestes, the Australian Universities Review.

Well, all this erudition is liable to give even the biggest information junkie mental indigestion, and prompt the familiar comment, 'I'm waiting for the movie to come out', surely entitled 'The Bargain', 'Carry on Professor' or 'Terms of Disagreement'. I don't think anyone will be killed in the rush over to Room 447 at St. Pat's, however, you never know.

Alison Hall, member CUASA Public Relations Committee